Final Volcker Rule Amended Regulations (Volcker 2.0 – Prop)

**September 11, 2019** 

# Final Volcker Rule Amended Regulations (Volcker 2.0 – Prop): Proprietary Trading



#### www.volckerrule.com

The original regulations implementing Section 13 of the Bank Holding Company Act of 1956 (commonly known as the Volcker Rule) were adopted by the five Volcker Rule agencies—the Federal Reserve, FDIC, OCC, SEC and CFTC (Agencies)—in 2013. The Agencies amended these regulations relating to the proprietary trading portion of the Volcker Rule in 2019 (2019 Amended Regulations or Volcker 2.0 - Prop). The 2019 Amended Regulations have been formally adopted only by the OCC and FDIC as of the date of these Davis Polk flowcharts, but the other Agencies are expected to adopt them in substantially identical form over the next few weeks.

Step 1

IS THE BANKING ENTITY ENGAGED IN PROPRIETARY TRADING UNDER THE VOLCKER RULE?

IS THERE A BANKING ENTITY INVOLVED?

DOES THE ACTIVITY OR TRANSACTION INVOLVE A PURCHASE OR SALE BY THE
BANKING ENTITY OF ONE OR MORE FINANCIAL INSTRUMENTS?

3 IS THE BANKING ENTITY TRADING AS PRINCIPAL FOR A TRADING ACCOUNT?

4 IS AN EXCLUSION FROM PROPRIETARY TRADING AVAILABLE?

5 – 6



IS THE PROPRIETARY TRADING PERMITTED UNDER THE VOLCKER RULE?

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The 2019 Amended Regulations are effective January 1, 2020, with compliance required by January 1, 2021. Banking entities may elect to voluntarily comply, in whole or in part, with the 2019 Amended Regulations after January 1, 2020.

These Davis Polk flowcharts are designed to assist firms in determining whether they are banking entities subject to the Volcker Rule and its implementing regulations and, if so, to assist those banking entities in identifying permissible and impermissible proprietary trading activities under the Volcker Rule's implementing regulations, as modified by the 2019 final amendments and earlier amendments adopted under the Economic Growth, Regulatory Relief and Consumer Protection Act.



IS THE ACTIVITY PRECLUDED BY A BACKSTOP PROVISION?

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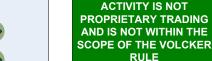
# Final Volcker Rule Amended Regulations: Proprietary Trading Overview





## IS A BANKING ENTITY ENGAGED IN PROPRIETARY TRADING UNDER THE VOLCKER RULE?

- Is there a banking entity involved?
- Does the activity or transaction involve a purchase or sale by the banking entity of one or more financial instruments?
- Is the entity trading as principal for a trading account?
- Is an exclusion from proprietary trading available?



NO

NO (OR IF AN EXCLUSION IS AVAILABLE)

Step 2

**SLIDES 7 TO 16** 

Market Making and

Underwriting ActivitiesRisk-Mitigating Hedging

ActivitiesTrading in US Government Obligations

 Trading in Foreign Government Obligations

Trading on Behalf of Customers

Trading by a Regulated Insurance Company

 Trading Activities of Foreign Banking Entities Outside the United States









ACTIVITY IS
IMPERMISSIBLE
PROPRIETARY TRADING

YES

YES (OR IF NO EXCLUSION IS AVAILABLE)

IS THE PROPRIETARY TRADING PERMITTED UNDER THE VOLCKER RULE?



**SLIDE 17** 

#### IS THE ACTIVITY PRECLUDED BY A BACKSTOP PROHIBITION?

Does the activity:

- Involve or result in a material conflict of interest between the banking entity and its clients, customers or counterparties?
- Result in a material exposure by the banking entity to high-risk assets or trading strategies?
- Pose a threat to the safety and soundness of the banking entity or U.S. financial stability?

requirements apply for Significant TAL and Moderate TAL Banking Entities.
Significant TAL Banking Entities must also report metrics.

SLIDES 19 TO 24

ACTIVITY IS PERMITTED PROPRIETARY TRADING

# Step 1A: Is There a Banking Entity Involved?

YFS

YES







An insured depository institution (**IDI**) excluded from the application of the Volcker Rule because it is relatively small and engaged in relatively limited trading activities (an **excluded small bank**)?

An IDI is an excluded small bank if it, and every company that controls it, has:

- Total consolidated assets of \$10 billion or less; and
- Trading assets and liabilities (TAL), on a consolidated basis, that are less than 5% of its total consolidated assets.

NO

An IDI other than an excluded small bank?

NO

A company (e.g., a bank holding company) that controls an IDI (other than an excluded small bank or nondepository trust company)?

NO

A company that is **treated as a bank holding company** for purposes of Section 8 of the International Banking Act?

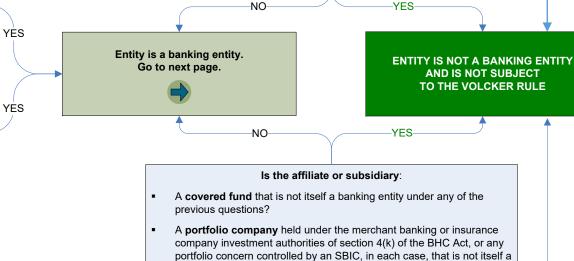
- A foreign bank with a U.S. branch, agency or U.S. subsidiary commercial lending company
- A parent company of such foreign bank

NO

An **affiliate** or **subsidiary**, as defined in the Bank Holding Company Act, of any of the above (other than an excluded small bank)?

Does the IDI function solely in a trust or fiduciary capacity (a **non-depository trust company**) and is not affiliated with an IDI (other than an excluded small bank or non-depository trust company)?

- Substantially all of its deposits are in trust funds and are received in a bona fide fiduciary capacity
- None of its insured deposits are offered or marketed by or through an affiliate of the institution
- The IDI does not:
  - Accept demand deposits or deposits that can be withdrawn by check or similar means for payment to third parties or others, or make commercial loans
  - Obtain payment or payment-related services from any Federal Reserve Bank
  - Exercise Federal Reserve discount or borrowing privileges



banking entity under any of the previous questions?

The **FDIC** acting in its corporate capacity or as conservator or receiver?

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YFS

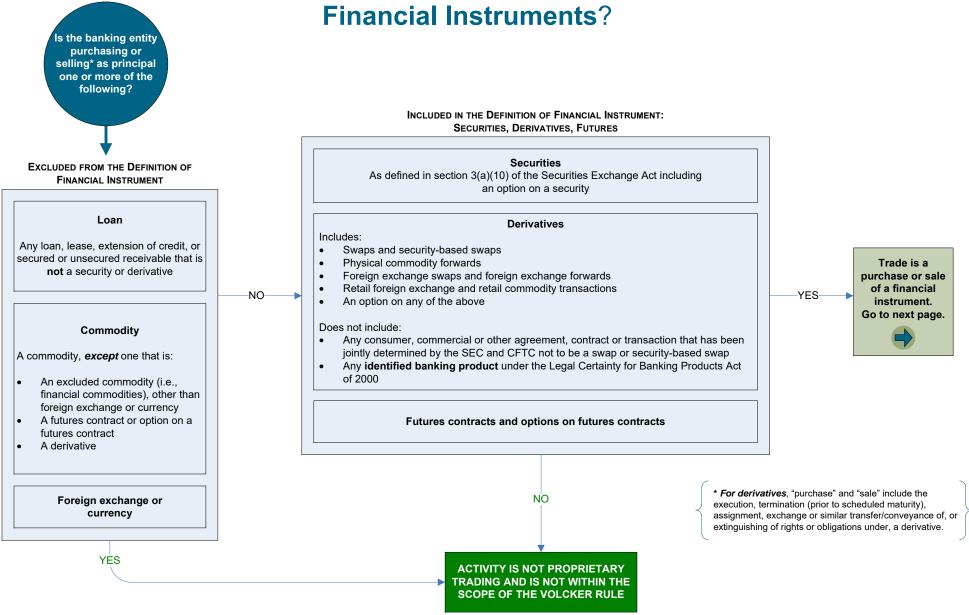
#### Step 1B:







# Does the Activity or Transaction Involve a Purchase or Sale by the Banking Entity of One or More



## Step 1C:





Is the Banking Entity Trading as Principal for a **Trading Account**?

\*Account does not refer to an account in the normal business or accounting sense. The preamble notes that trading account is nomenclature for the set of transactions that are subject to the restrictions on proprietary trading.

Are the following tests satisfied?

#### MARKET RISK CAPITAL (MRC) TEST

Is the banking entity, or any affiliate of the banking entity, an insured depository institution, a bank holding company or a savings and loan company that calculates risk-based capital ratios under the U.S. banking agencies' market risk capital rule?

#### OR

If the banking entity does not calculate risk-based capital ratios under the U.S. market risk capital rule, has the banking entity made an election to assess its trading account as if it were subject to the U.S. market risk capital rule?

A banking entity must apply this election consistently across itself and all of its whollyowned subsidiaries.

## YES

Is the account used to purchase or sell financial instruments that are both covered positions and trading positions (or hedges of such covered positions) under the U.S. market risk capital rule?

\*\*If a banking entity is or elects to be subject to the MRC Test, then it is not subject to the Short-Term Intent Test.

#### **DEALER TEST**

**Regardless of purpose**, does the banking entity meet either of the following descriptions?

- The banking entity is licensed or registered to engage in the business of a dealer, a swap dealer, or a security-based swap dealer (or required to be).
- The banking entity engages in the business of a dealer, swap dealer or security-based swap dealer outside of the United States.

#### AND

The financial instrument is purchased or sold in connection with the activities that require the banking entity to be licensed/registered as a dealer or are in connection with the activities of such business outside the United States, as relevant.

#### **SHORT-TERM INTENT TEST**

Is the account\* used to purchase or sell one or more financial instruments **principally for the purpose** of **any** of the following?

- Short-term resale
- Benefitting from actual or expected shortterm price movements
- Realizing short-term arbitrage profits
- Hedging one or more such positions

A purchase or sale of a financial instrument will be **presumed not** to be for a trading account if the banking entity:

- holds the instrument for 60 days or longer, and
- does not substantially transfer its risk within 60 days.

\*See slide 6 for further details.



ACTIVITY IS NOT PROPRIETARY TRADING AND IS NOT WITHIN THE SCOPE OF THE VOLCKER RULE

NO TO **ALL APPLICABLE** TESTS

YES TO ANY APPLICABLE
TEST

**←**NO\*\*-

page

**-**

Entity is trading as

principal for a trading

account. Go to the next

VOLCKER RULE 2.0 – PROP (RELEASED SEPTEMBER 11, 2019)

resulting from the clearing by a member of security-based swaps that reference the member or an affiliate of the member.

## **Step 1D-1:**







## Is an Exclusion from Proprietary Trading Available?

REPO AND REVERSE REPO Does the Repo or reverse repo pursuant to which the banking entity has simultaneously agreed, in purchase or sale writing, to both purchase and sell a stated asset, at a stated price and on stated dates or on meet any of the demand with the same counterparty. following criteria? **ACTIVITY IS NOT SECURITIES LENDING PROPRIETARY** Securities lending transaction in which the banking entity lends or borrows a security **TRADING AND IS** YES TO ANY temporarily to or from another party pursuant to a written securities lending agreement under **NOT WITHIN THE QUESTION** which the lender retains the economic interests of an owner of such security, and has the **SCOPE OF THE** right to terminate the transaction and to recall the loaned security on terms agreed by the **VOLCKER RULE** parties. LIQUIDITY MANAGEMENT PLAN Is the banking entity trading in Purchase or sale of a security, deliverable foreign exchange forward, deliverable foreign accordance with a documented exchange swap or cross-currency swap for the purpose of liquidity management in liquidity management plan that accordance with a documented liquidity management plan of the banking entity. meets specified requirements? **DCO/CLEARING AGENCY TRANSACTIONS** Go to the next Made by a banking entity that is a derivatives clearing organization or a clearing agency in page. connection with clearing financial instruments. These circumstances include any purchase or sale: necessary to correct trading errors made by or LIMITED CLEARING MEMBER ACTIVITIES on behalf of a customer; Made by a banking entity that is a member of a clearing agency, derivatives clearing in connection with and related to the organization or designated financial market utility, in specified circumstances. management of a default or threatened imminent default of a customer; NO TO ALL in connection with and related to the **QUESTIONS** management of a default or threatened default SATISFY AN EXISTING DELIVERY OR LEGAL OBLIGATION of the clearinghouse or financial market utility: Made by a banking entity to satisfy: in connection with and related to the an existing delivery obligation of the banking entity or its customers, including to management of a default or threatened default prevent or close out a failure to deliver. of another member of the clearinghouse or an obligation of the banking entity in connection with a judicial, administrative, selffinancial market utility; or regulatory organization or arbitration proceeding. required by the rules of the clearinghouse or financial market utility to mitigate the risk

## **Step 1D-2:**



YES TO ANY

QUESTION





## Is an Exclusion from Proprietary Trading Available?

Does the purchase or sale meet any of the following criteria?

ACTING AS AGENT, BROKER OR CUSTODIAN

Made by the banking entity acting solely as agent, broker or custodian.

#### **EMPLOYEE COMPENSATION PLANS**

Made through a **deferred compensation, stock-bonus, profit-sharing or pension plan of the banking entity** that is established in accordance with the law of the United States or a foreign sovereign, if the purchase or sale is made directly or indirectly by the banking entity **as trustee** for the benefit of persons who are or were employees of the banking entity.

#### **DEBT PREVIOUSLY CONTRACTED**

Made in the ordinary course of collecting a debt previously contracted in good faith, provided that the banking entity divests the financial instrument as soon as practicable, and does not retain such investment for longer than the period permitted by its primary regulatory agency.

#### **ERROR TRADES**

Made in error by a banking entity in the course of conducting a permitted or excluded activity or a subsequent transaction to correct such an error.

#### MATCHED, CUSTOMER-DRIVEN DERIVATIVE TRANSACTIONS

Made by the banking entity contemporaneously with also entering into a customer-driven swap or security-based swap and a matched swap or security-based swap if:

- The banking entity retains no more than minimal price risk; and
- The banking entity is not a registered broker-dealer, swap dealer or security-based swap dealer.

#### **HEDGES OF MORTGAGE SERVICING RIGHTS OR ASSETS**

Used by the banking entity to hedge mortgage servicing rights or mortgage servicing assets in accordance with a documented hedging strategy.

#### NON-TRADING ASSETS OR LIABILITIES

Is the purchase or sale of a financial instrument that does **not** meet the definition of **trading asset or trading liability** under the applicable reporting form for the banking entity as of January 1, 2020.

PROPRIETARY TRADING AND IS NOT WITHIN THE SCOPE OF THE VOLCKER RULE

**ACTIVITY IS NOT** 

The trading activity is proprietary trading within the scope of the Volcker Rule. Go to Step 2.



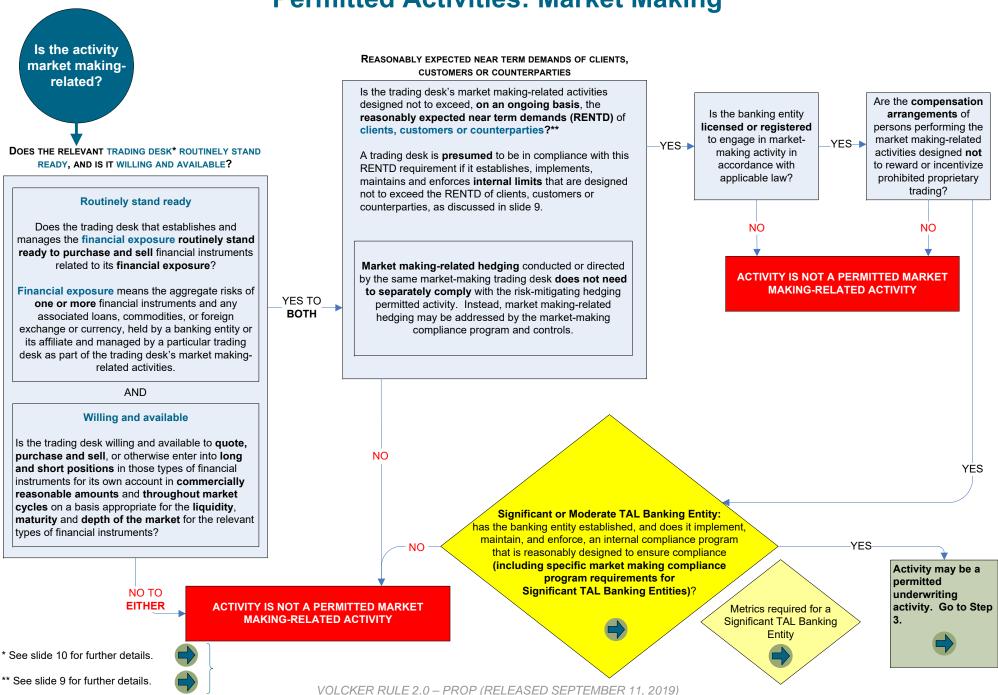
NO TO ALL QUESTIONS

## **Step 2A-1: Permitted Activities: Market Making**









## **Step 2A-2:** Permitted Activities: Underwriting









Is the banking entity acting as an underwriter for a distribution of securities and is the underwriting position of the trading desk\* related to this distribution?

#### Underwriter

- A person who has agreed with an issuer\*\* or selling security holder to purchase securities, engage in a distribution of securities, or manage a distribution of securities on behalf of the issuer/selling security holder.
- A person who participates or agrees to participate in a distribution for or on behalf of the issuer/selling security holder.

#### Distribution

- An offering of securities, whether or not subject to registration under the Securities Act of 1933, that is distinguished from ordinary trading transactions by the presence of special selling efforts and selling methods, or
- An offering of securities made pursuant to an effective registration statement under the Securities Act of 1933.

#### **Underwriting position**

The **long or short positions** in one or more securities held by a banking entity or its affiliate, and managed by a particular trading desk, in connection with a particular distribution of securities for which such banking entity or affiliate is acting as an underwriter.

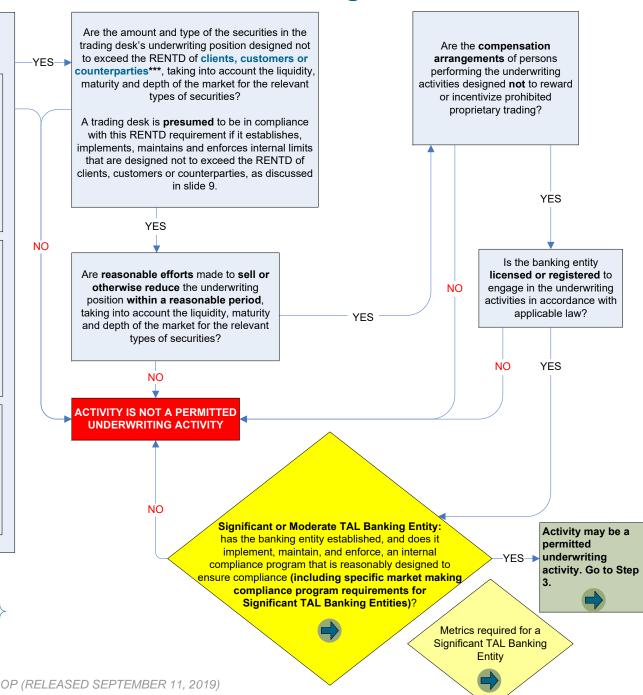
See slide 10 for further details.



\*\* Issuer is defined as in Section 2(a)(4) of the Securities Act of 1933.

\*\*\* See slide 9 for further details.





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## **Step 2A-3:**







## Permitted Activities: Market Making and Underwriting Key Terms and Concepts

For the market making-related permitted activity, **client**, **customer or counterparty** refers to market participants that make use of the banking entity's market making-related services by obtaining such services, responding to quotations, or entering into a continuing relationship with respect to such services.

A trading desk may engage in **interdealer trading** to meet the RENTD of its clients, customers or counterparties, including current demand, unwind or sell positions acquired from clients, customers or counterparties, or engage in risk-mitigating or inventory management transactions. However, a trading desk or other organizational unit of another banking entity is not a client, customer or counterparty of the trading desk if that other entity has **trading assets and liabilities** of \$50 billion or more, unless:

INTERDEALER TRADING

## CLIENT, CUSTOMER OR COUNTERPARTY

- the trading desk documents how and why a particular trading desk or other organizational unit of the entity should be treated as a client, customer, or counterparty of the trading desk for purposes of market making-related permitted activity; or
- the purchase or sale by the trading desk is conducted **anonymously** on an **exchange or similar** trading facility that permits trading on behalf of a broad range of market participants.

Banking entities are not permitted to treat **affiliated trading desks** as clients, customers or counterparties, but certain transactions between affiliated trading desks may still be permitted as market making-related permitted activity if they do not require the expansion of the trading desks' market-making limits.

For the underwriting permitted activity, **client, customer or counterparty** refers to market participants that may transact with the banking entity in connection with a particular distribution for which the banking entity is acting as underwriter.

A **market making** trading desk is **presumed to comply** with the requirement that its market-making related activities are designed not to exceed, on an ongoing basis, RENTD if it establishes, implements, maintains and enforces **internal limits** that are designed not to exceed RENTD, based on the nature and amount of the trading desk's market-making related activities, on the:

- amount, types and risks of its market-maker positions;
- amount, types and risks of the products, instruments and exposures the trading desk may use for risk management purposes;
- level of exposures to relevant risk factors arising from its financial exposure; and
- period of time a financial instrument may be held.

An **underwriting** trading desk is **presumed to comply** with the requirement that its market-making related activities are designed not to exceed RENTD if it establishes, implements, maintains and enforces **internal limits** that are designed not to exceed RENTD, based on the nature and amount of the trading desk's underwriting activities, on the:

## PRESUMPTION OF COMPLIANCE

- amount, types and risk of its underwriting position;
- level of exposures to relevant risk factors arising from its underwriting position; and
- period of time a security may be held.

Banking entities will be required to maintain records regarding any limit that is exceeded and any temporary or permanent increase to any limits and make those records available to Agencies upon request.

The presumption of compliance will continue to be available if an internal risk limit is exceeded or if the banking entity increases an internal risk limit if the banking entity takes action as promptly as possible after the breach to bring the trading desk into compliance and follows established written authorization procedures, including escalation procedures.

An Agency may **rebut the presumption** of compliance it determines, taking into account the liquidity, maturity, and depth of the market for the relevant types of financial instruments and based on all relevant facts and circumstances, that a trading desk is engaging in activity that is not based on the trading desk's RENTD.

TRADING DESK

## **Step 2A-3:**







## Permitted Activities: Market Making and Underwriting Key Terms and Concepts

A unit of organization of a banking entity that purchases and sells financial instruments for the trading account of the banking entity or an affiliate that is:

- Structured by the banking entity to implement a well-defined business strategy; organized to ensure appropriate setting, monitoring and management review of the desk's trading and hedging limits, current and potential future loss exposures and strategies; and characterized by a clearly-defined unit that typically:
  - engages in coordinated trading activity with a unified approach to its key elements;
  - operates subject to a common and calibrated set of risk metrics, risk levels and joint trading limits;
  - submits compliance reports and other information as a unit for monitoring by management; and
  - books its trades together.
- **Or**, for a banking entity that calculates risk-based capital ratios under the U.S. market risk capital rule, or a consolidated affiliate for regulatory reporting purposes of a banking entity that calculates risk-based capital ratios under the U.S. market risk capital rule, established by the banking entity or its affiliate for purposes of market risk capital calculations under the U.S. market risk capital rule.

## Step 2B:









-YES-

**Permitted Activities: Risk-Mitigating Hedging** 



#### RELATIONSHIP TO RISKS

Risk-mitigating hedging activities are permitted if conducted in connection with and related to individual or aggregated positions, contracts or other holdings of the banking entity and if designed to reduce the specific risks to the banking entity in connection with and related to such positions, contracts or other holdings.

Is the hedging activity designed to reduce or otherwise significantly mitigate one or more specific, identifiable risks arising in connection with and related to identified positions, contracts or other holdings of the banking entity, based upon the facts and circumstances of the identified underlying and hedging positions, contracts or other holdings and the risks and liquidity of these positions?

The specific, identified risks may include, among others:

- Market risk
- Counterparty or credit risk
- Currency or foreign exchange risk
- Interest rate risk
- Commodity price risk
- Basis risk
- Any similar risks

This requirement must be met both at the inception of the hedging activity and when any adjustments are made.

**ACTIVITY IS NOT A PERMITTED RISK-MITIGATING HEDGING ACTIVITY** 

#### SIGNIFICANT TAL BANK ENTITIES

NO

At the inception of the hedge, does it not give rise to significant new or additional risk that is not itself hedged contemporaneously?

Is the purchase or sale subject to continuing review, monitoring and management by the entity?

The review, monitoring and management must:

- Be consistent with written hedging policies and procedures as required by the final regulations.
- Be designed to reduce or otherwise significantly mitigate specific, identifiable risks that develop over time from the hedging activities undertaken in reliance on this permitted activity and the underlying positions, contracts and other holdings of the banking entity, based upon the relevant facts and circumstances.
- Require ongoing recalibration of the hedging activity by the banking entity to ensure that the hedging activity remains designed to reduce or otherwise significantly mitigate one or more specific, identifiable risks and is not prohibited proprietary trading.

Are the compensation arrangements of persons performing the hedging activity designed not to reward or incentivize proprietary risk-taking?

#### OTHER BANKING ENTITIES

Is the hedging activity by the banking entity subject to ongoing recalibration to ensure that the hedging activity remains designed to reduce or otherwise significantly mitigate one or more specific, identifiable risks and is not prohibited proprietary trading?

Significant or Moderate TAL Banking Entity: has the banking entity established, and does it implement, maintain, and enforce, an internal compliance program that is reasonably designed to ensure compliance (including specific risk-mitigating hedging compliance program requirements for YES TO ALL-Significant TAL Banking Entities)?

Certain metrics required for a Significant TAL Banking Entity.



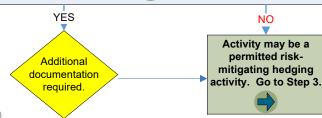
SIGNIFICANT TAL BANKING ENTITIES: IS THE HEDGING ACTIVITY SUBJECT TO ADDITIONAL DOCUMENTATION REQUIREMENTS

YES

Additional documentation is required for any purchase or sale of a financial instrument by a Significant TAL Banking Entity made in reliance on this permitted activity if the purchase or sale:

- Is not established by the specific trading desk establishing or responsible for the underlying positions, contracts, or other holdings the risk of which the hedging activity is designed to reduce;
- Is established by the specific trading desk establishing or responsible for the underlying positions, contracts, or other holdings the risks of which the purchases or sales are designed to reduce, but is effected through a financial instrument. exposure, technique or strategy that is not specifically identified in the trading desk's specific risk mitigating hedging policies and procedures; or
- Is established to hedge aggregated positions across two or more trading desks;

Unless the hedging activities involve instruments on a pre-approved list and subject to pre-approved limits appropriate for the particular common hedging activity.



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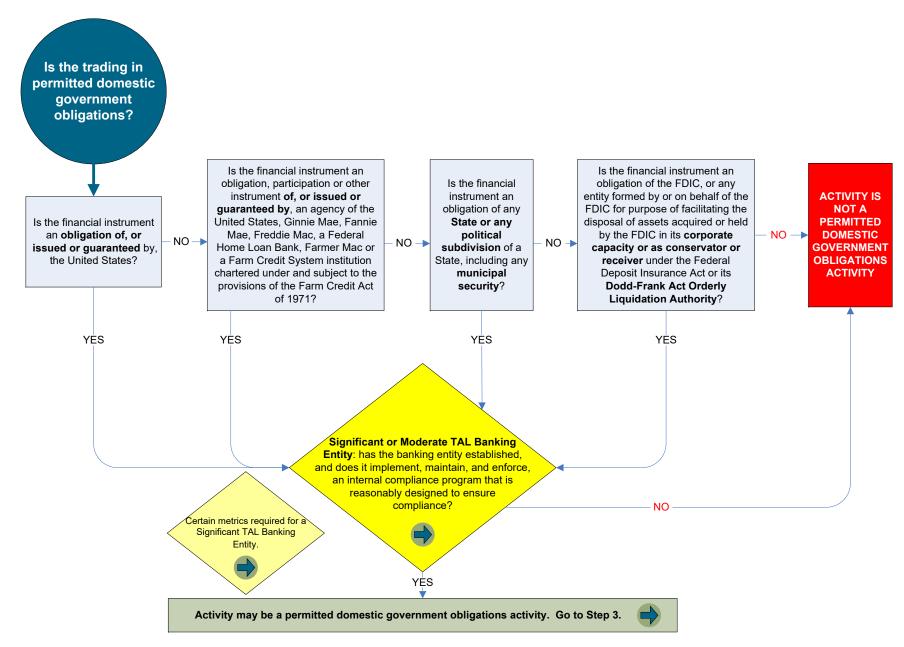
# **Step 2C: Permitted Activities:**







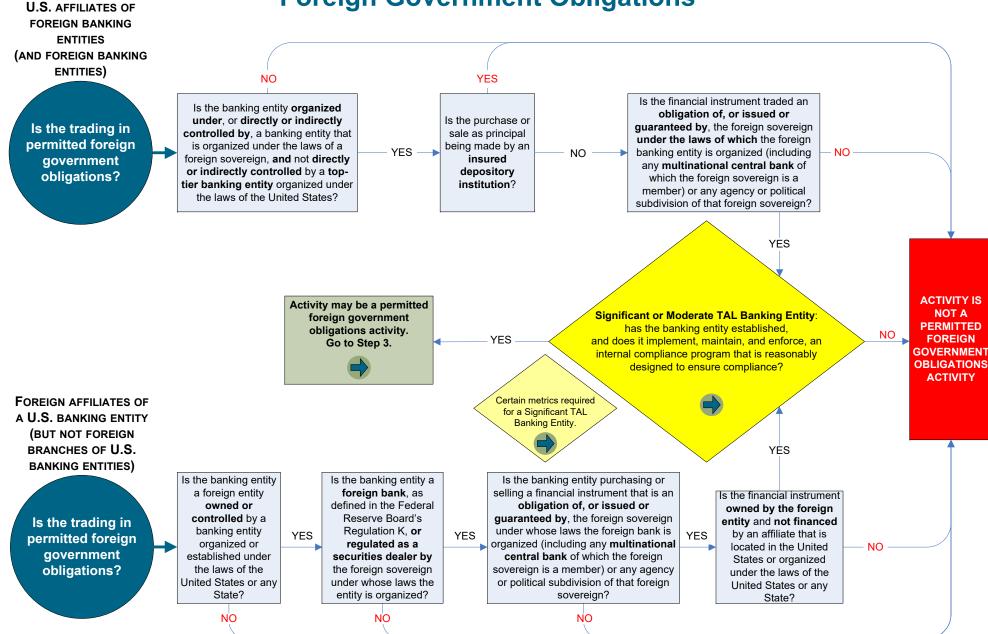
## U.S. Government, Agency and Municipal Obligations



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# Step 2D: Permitted Activities: Foreign Government Obligations

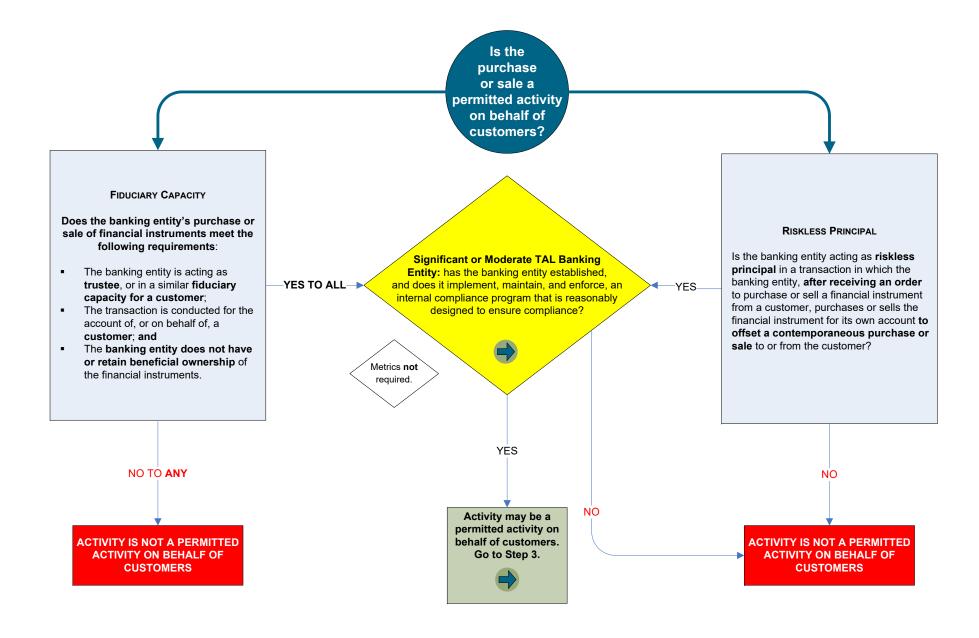




## Step 2E: Permitted Activities: On Behalf of Customers







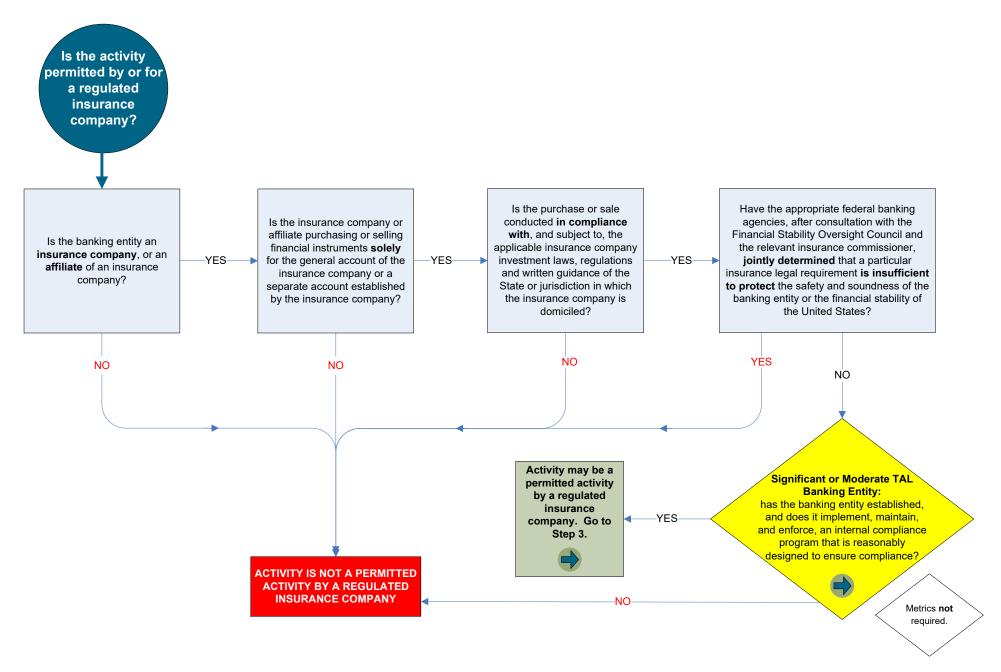
## Step 2F:







## **Permitted Activities: Regulated Insurance Companies**



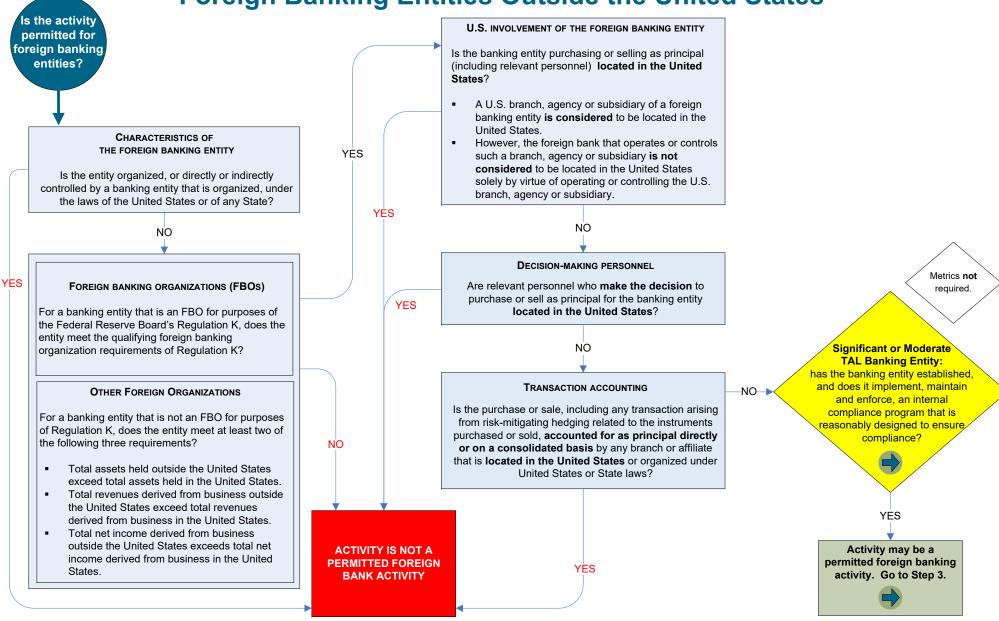
## Step 2G:







# Permitted Activities: Trading Activities of Foreign Banking Entities Outside the United States

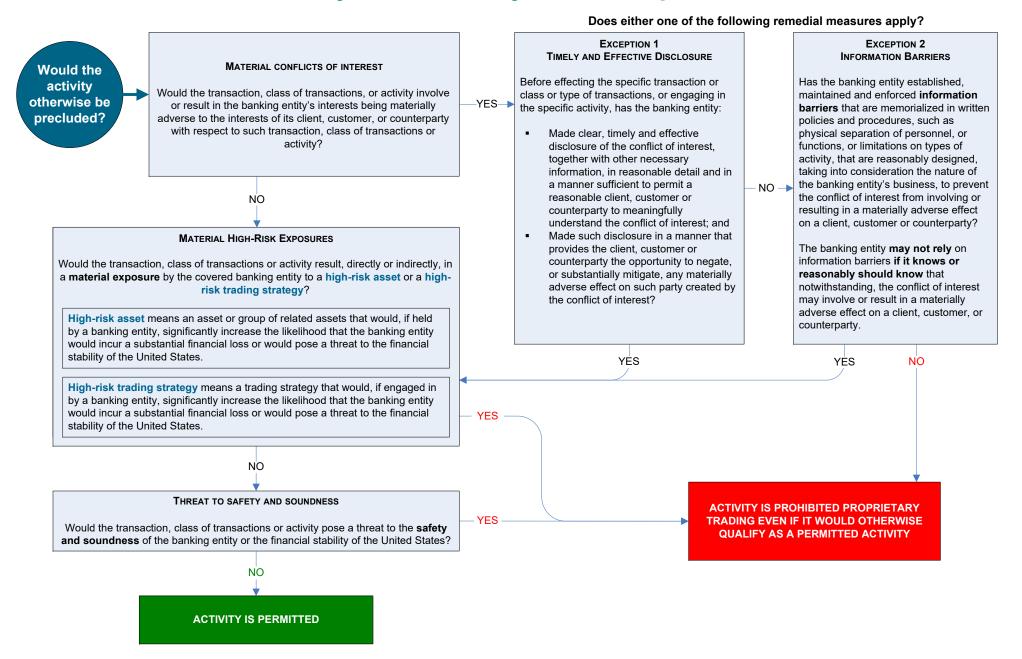


#### Step 3:





## Is the Activity Precluded by a Backstop Prohibition?



## Prop Trading Compliance Requirements Table of Contents





The Volcker Rule includes compliance program requirements that vary depending upon whether a banking entity (together with its affiliates) is a Significant TAL Banking Entity, a Moderate TAL Banking Entity or a Limited TAL Banking Entity.

Significant TAL Banking Entities are also subject to metrics reporting requirements. This section of the document outlines the Volcker Rule's most important compliance-related provisions, with a focus on those applicable to Significant TAL Banking Entities.

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## Which Compliance Tier Applies?







Based on the four-quarter rolling average of the consolidated gross TAL of the banking entity, its affiliates and its subsidiaries, what is the banking entity's applicable compliance tier?

#### Significant TAL Banking Entity

TAL = \$20 billion or more

#### Moderate TAL Banking Entity

TAL = at least \$1 billion but less than \$20 billion

#### **Limited TAL Banking Entity**

TAL = less than \$1 billion



**Consolidated gross** TAL of the banking entity, its affiliates and its subsidiaries

For an FBO or a subsidiary of an FBO, trading assets and liabilities are measured based on the combined U.S. operations of the top-tier FBO.

#### minus

Obligations of, or guaranteed by, the United States federal government or any agency of the United States (e.g., GSEs).

Do not subtract obligations of U.S. state or local government entities, including municipal securities.

For additional detail on compliance requirements for each tier, see next slide.

# TIERED COMPLIANCE REQUIREMENTS BASED ON TAL





#### SIGNIFICANT TAL BANKING ENTITIES

Significant TAL Banking Entities are subject to six-pillar, Volcker-specific compliance program requirements, including a CEO attestation requirement and metrics reporting requirements.

#### **MODERATE TAL BANKING ENTITIES**

Moderate TAL Banking Entities may satisfy their Volcker Rule compliance program obligations by including in their existing compliance policies and procedures appropriate references to the requirements of Section 13 of the BHC Act, and the Volcker Rule regulations, with adjustments as appropriate depending upon their activities, size, scope and complexity.

No CEO attestation or metrics requirements apply.

#### LIMITED TAL BANKING ENTITIES

Limited TAL Banking Entities do not have an ongoing obligation to demonstrate compliance with the Volcker Rule.

Instead, Limited TAL Banking Entities are **presumed to be compliant** with the Volcker Rule unless the Agencies rebut the presumption of compliance by determining through examination or audit that the banking entity has engaged in activities that are otherwise prohibited by the Volcker Rule.

The Agencies may rebut the presumption of compliance only in accordance with prescribed notice and response procedures.

If the presumption of compliance is rebutted, the Agencies may require the banking entity to be treated as either a Moderate TAL Banking Entity or a Significant TAL Banking Entity.

## **Six Pillar Compliance Program**







#### COMPLIANCE PROGRAMS FOR SIGNIFICANT TAL BANKING ENTITIES MUST, AT A MINIMUM, INCLUDE:

#### INTERNAL POLICIES AND PROCEDURES

Written policies and procedures reasonably designed to document, describe, monitor and limit exempted trading activities conducted by the banking entity (including setting, monitoring and managing limits required under the market making-related, underwriting and risk-mitigating hedging permitted activities) to ensure that all activities comply with the Volcker Rule.

#### INTERNAL CONTROLS

A system of internal controls reasonably designed to monitor compliance and to prevent the occurrence of activities that are prohibited by the Volcker Rule.

#### MANAGEMENT FRAMEWORK—RESPONSIBILITY AND ACCOUNTABILITY

A management framework that clearly delineates responsibility and accountability for compliance with the Volcker Rule and that includes appropriate management review of trading limits, strategies, hedging activities, investments, incentive compensation and other matters identified in the Volcker Rule or by management as requiring attention.

#### INDEPENDENT TESTING

**Independent testing and audit** of the effectiveness of the compliance program conducted periodically by **qualified personnel** of the banking entity **or by a qualified outside party**.

#### TRAINING

**Training for trading personnel and managers**, as well as **other appropriate personnel**, to effectively implement and enforce the compliance program.

#### RECORDKEEPING

**Records sufficient to demonstrate compliance** with the Volcker Rule, which a banking entity must promptly provide to Agencies upon request and retain for a period of **no fewer than 5 years** or such longer period as required by Agencies. This must include the specified records required to be maintained in connection with the additional document requests for risk-mitigating hedging permitted activity, as applicable.

#### **CEO ATTESTATION**

The CEO of a Significant TAL Banking Entity must, no later than March 31 of each year, attest in writing that the banking entity has in place processes to establish, maintain, enforce, review, test and modify the six-pillar compliance program in a manner reasonably designed to achieve compliance with Section 13 of the BHC Act and the Volcker Rule regulations.

For banking entities that are U.S. branches or agencies of foreign banking entities, the attestation may be provided by the senior management officer of the U.S. operations the foreign banking entity who is located in the United States.

The terms, scope and detail of the compliance program must be appropriate for the types, size, scope and complexity of the activities and business structure of the banking entity.

## **Summary of Proprietary Trading Metrics for Significant TAL Banking Entities**





#### **METRICS**

Risk Management	<ul><li>Internal Limits and Usage</li><li>Value at Risk (VaR)</li></ul>	These metrics must be reported for all desks engaged in underwriting, market making-related, risk-mitigating hedging and U.S./foreign government obligation permitted activities (covered trading activities)
Source of Revenue	<ul> <li>Comprehensive Profit and Loss Attribution</li> </ul>	These metrics must be reported for all desks engaged in covered trading activities
Customer-Facing Activity	<ul><li>Positions</li><li>Transactions</li></ul>	These metrics must be reported for all desks that rely on the underwriting and market making-related permitted activities to conduct underwriting or market making-related activity, respectively

#### **KEY PROCEDURES AND LOGISTICS**

Certain Reporting Remains Optional	<ul> <li>Reporting Required: Metrics in respect of covered trading activities or a subset of covered trading activities, as explained above</li> <li>Reporting Optional: Metrics in respect of trading conducted pursuant to an exclusion from the scope of proprietary trading, or pursuant to the on behalf of customers, regulated insurance company or foreign bank permitted activities</li> </ul>
Level of Measurement	■ Each <b>trading desk</b> , as defined in Step 2A-3. This may span across legal entities
Measurement Frequency	■ Daily
Reported Frequency and Method	<ul> <li>Within 30 days of each quarter end in accordance with the XML Schema specified and published on the Agency's website</li> </ul>
Record Retention	■ Five years

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# **Summary of Proprietary Trading Metrics for Significant TAL Banking Entities**





#### INFORMATIONAL REQUIREMENTS

Trading Desk Information	Provide identifying information about each trading desk and the desk's associated metrics, including: name, identifier, identification of each type of covered trading activity in which the desk is engaged, a description of the desk's general trading strategy, and a list identifying each Agency receiving the submission of the trading desk.
	Provide descriptive information about the desk's reported quantitative metrics, including:
Level of Measurement	(1) an Internal Limits Information Schedule naming and describing each limit and identifying the corresponding risk factor attribution if the limit type is a limit on a risk factor sensitivity and profit and loss attribution to the same risk factor is reported; and
	(2) a Risk Factor Attribution Information Schedule providing identifying and descriptive information for each risk factor attribution reported pursuant to the Comprehensive Profit and Loss Attribution metric.
Narrative Statement	A banking entity may, but is not required to, provide as part of its quarterly reporting a narrative statement discussing any information the banking entity views as relevant for assessing the information it has reported.
Record Retention	■ Five years

## **Permitted Activity-Specific Compliance Program Elements**







COMPLIANCE PROGRAMS FOR SIGNIFICANT TAL BANKING ENTITIES MUST ADDRESS ELEMENTS SPECIFIC TO A BANKING ENTITY'S MARKET MAKING-RELATED, UNDERWRITING AND RISK-MITIGATING HEDGING PERMITTED ACTIVITIES.

#### MARKET MAKING-RELATED

For its market making-related activities, a Significant TAL Banking Entity's compliance program must address:

The financial instruments the trading desk stands ready to purchase and sell.

Risk management elements:

- the actions the trading desk will take to demonstrably reduce or otherwise significantly mitigate promptly the risks of its financial exposure (consistent with the limits set in the desk):
- the products, instruments, and exposures each trading desk may use for risk management purposes;
- the techniques and strategies each trading desk may use to manage the risks of the activities and positions;
- the process, strategies, and personnel responsible for ensuring that the actions taken to mitigate these risks are and continue to be effective.

Limits for the trading desk in accordance with the market making-related presumption of compliance described on Step 2A-3.

Written authorization procedures, including escalation procedures that require review and approval of any trade that would exceed the trading desk's limits, demonstrable analysis that the basis for any temporary or permanent increase to the trading desk's limits, and independent review of such demonstrable analysis and approval. A significant TAL Banking Entity may comply with the written authorization procedures requirement by complying with the market making-related presumption of compliance described in Step 2A-3.

Internal controls and ongoing monitoring and analysis of the trading desk's compliance with its limits.

#### RISK-MITIGATING HEDGING

For its risk-mitigating hedging activities, a Significant TAL Banking Entity's compliance program must include:

Reasonably designed written policies and procedures regarding the positions, techniques and strategies that may be used for hedging, including documentation indicating what positions, contracts or other holdings a particular trading desk may use, and position and aging limits with respect to such positions, contracts or other holdings.

Internal controls and ongoing monitoring, management, and authorization and escalation procedures.

Analysis and independent testing designed to ensure that the positions, techniques and strategies that may be used for hedging may be reasonably expected to reduce or otherwise significantly mitigate the specific, identifiable risk(s) being hedged.

#### RISK-MITIGATING HEDGING - ADDITIONAL DOCUMENTATION REQUIREMENTS

Additional documentation is required for any purchase or sale of a financial instrument by a Significant TAL Banking Entity made in reliance on this permitted activity if the purchase or sale:

- Is not established by the specific trading desk establishing or responsible for the underlying positions, contracts, or other holdings the risk of which the hedging activity is designed to
- Is established by the specific trading desk establishing or responsible for the underlying positions, contracts, or other holdings the risks of which the purchases or sales are designed to reduce, but is effected through a financial instrument, exposure, technique or strategy that is not specifically **identified** in the trading desk's specific risk mitigating hedging policies and procedures: or
- Is established to hedge aggregated positions across two or more trading desks;

Unless the hedging activities are in instruments on a preapproved list and subject to pre-approved limits appropriate for the particular common hedging activity.

#### UNDERWRITING

For its underwriting activities, a banking entity's compliance program must address:

The products, instruments or exposures each trading desk may purchase, sell, or manage as part of its underwriting activities.

Limits for each trading desk, in accordance with the underwriting presumption of compliance described in Step 2A-3.

Written authorization procedures, including escalation procedures that require review and approval of any trade that would exceed a trading desk's limits, demonstrable analysis of the basis for any temporary or permanent increase to a trading desk's limits, and independent review of such demonstrable analysis and approval. A Significant TAL Banking Entity may comply with the written authorization procedures requirement by complying with the underwriting presumption of compliance described on Step 2A-3.

Internal controls and ongoing monitoring and analysis of each trading desk's compliance with its limits.



#### **Questions?**





If you have any questions regarding the matters covered in this publication, please contact any of the lawyers listed below or your regular Davis Polk contact.

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